

**CITY OF KODIAK  
RESOLUTION NUMBER 2019-06**

**A RESOLUTION OF THE COUNCIL OF THE CITY OF KODIAK ADOPTING  
THE FEDERAL FISCAL YEAR 2019 SUPPORTED FEDERAL ISSUES LIST AND  
FISCAL YEAR 2020 FEDERAL CAPITAL LIST**

WHEREAS, the City of Kodiak uses a Capital Improvements Program planning process to identify the capital needs of the community; and

WHEREAS, this identification and planning process plays a vital role in directing the City's administration and is utilized as a long-range planning and policy setting tool for City infrastructure maintenance and enhancement; and

WHEREAS, the City of Kodiak is committed to paying its way, to the greatest extent possible, but the cost of some of the City's capital project needs are greater than resources available locally; and

WHEREAS, Kodiak City Council has identified capital project needs for submission to the Alaska Congressional Delegation for funding consideration due to their significance and/or magnitude; and

WHEREAS, changes may be required as to how capital funding contributions for smaller communities like Kodiak, Alaska can be made at the Federal level; and

WHEREAS, the City of Kodiak faces several issues generated by Federal legislation or rulemaking that are of importance to the City of Kodiak, Alaska, and which may adversely impact life in Kodiak by placing undue burdens on those who work and live in the community.

NOW, THEREFORE, BE IT RESOLVED by the Council of the City of Kodiak, Alaska, that the following projects and issues are high priorities for the community and are hereby adopted as the City of Kodiak Federal Fiscal Year 2019 supported federal issues list and Federal Fiscal Year 2020 prioritized federal capital projects list:

**FFY 2020 City of Kodiak Prioritized Federal Capital Projects List**

**1. Fire Station Phase II \$14,000,000**

The City of Kodiak identified the need to replace its fire station and has been working toward a replacement plan since 2004. The building has clearly outlived its design life. The building is composed of three structures and sits on a site that is currently very limited as it abuts the tsunami inundation zone. The structure is built of cement block type construction built in the 1940s with two block and wood frame additions added in the 1960s and 1975. The structure poses a significant risk of failure in a seismic event. Cracks in the walls and initial separation

of one of the additions from the rest of the structure occurred following the large 7+ earthquake in 2016 and suffered additional damage during the January 2018 earthquake 60 miles off the Kodiak coast. It has ongoing plumbing, drainage, and water infiltration issues. The facility houses personnel, fire and rescue apparatus, three ambulances, and many types of specialty equipment and medical supplies that support the Advanced Life Support services offered to the entire Kodiak area well beyond the City boundaries. The building condition poses constant challenges and problems to the crews who work and live in the structure. Work to replace this building must continue because it is a key emergency response and life-safety facility for Kodiak and continues to require constant maintenance.

The City proposes completion of the project in three phases. Phase I of this project with a budget of \$1,110,000 and funded by the City was used to study the site, for a new facility once a derelict building is removed. It included the removal of the old building, site grading, and other work following the demolition of the old building. Phase I is 95% complete.

Phase II would include a new site acquisition and design completed prior to construction. Relocation would make the project more affordable to do in phases, would reduce the impact to the active fire station, and benefit the transition to a new building. Phase II costs would total \$14,000,000 with site acquisition and building design anticipated during FY2019-20. The City has received a legislative grant award of \$76,755 for partial building design costs. The remaining cost would be required to complete construction and furnish the facility.

The City of Kodiak requests Federal funding for Phase II of the New Fire Station project in the amount of \$14,000,000 to ensure the project continues to move forward.

## **2. Waste Water Treatment Plant Ultraviolet (UV) System \$4,500,000**

The City of Kodiak operates the area wide water distribution and collection system for area residents, businesses, and fish processors and provides lab testing for the US Coast Guard Base Kodiak. A condition of permit renewal by ADEC is to provide additional disinfection to our secondary treatment of effluent discharge. The City met with ADEC in January 2018 to ask for a seven-year grace period prior to the implementation of the new EPA requirement in order to obtain funding to construct the ultra violet disinfection facility and was denied.

The Alaska Pollution Discharge Elimination System (APDES) permit is complete and became effective on July 1, 2018. The new permit includes requirements for disinfection alternatives that will require capital improvement to the existing Wastewater Treatment Plant within five years.

The City has secured a \$600,000 loan from the State of Alaska Revolving Fund loan program to begin the process of meeting the APDES permit requirements. Jacobs has been contracted to provide the design of the new facility and prepare the bid documents. This is expected to be completed this year. By July 2020 the City must secure funding for the construction of the EPA required facility in order to meet the deadline of compliance by July 2023.

The City of Kodiak requests Federal funding to construct the EPA/ADEC required effluent disinfection facility in the amount of \$4,500,000 to remain compliant with current regulations.

**3. St. Herman Harbor Infrastructure Replacement \$28,000,000**

The economy of the City of Kodiak is based upon commercial fishing including local, state and federal governmental activities associated with support of the fisheries as well as research and enforcement activities. Each year Kodiak ranks as a top commercial fishing port. In 2015 NOAA statistics again put Kodiak as the second largest commercial fishing port in the United States in terms of volume and third in terms of value. This activity requires an infrastructure from potable water, electrical systems, and harbor and dock infrastructure that is much larger than its population might suggest. Current piling repairs indicate the life to date of the docks, which are failing after 50 years of use.

The Kodiak Harbor Department relies on the generation of user fees and the State of Alaska's Harbor Facilities Grant Program to help match municipal costs for dock replacements. The City's request of federal funding assistance in the amount of \$28,000,000 would help the City develop a plan, including replacement of this aging infrastructure which supports the nations scientific and food source needs.

**4. Waste Water Treatment Plant Facility \$19,000,000**

The first phase of a larger project is to evaluate the condition of the Waste Water Treatment Plant facility (WWTP) and design a necessary upgrade to the City of Kodiak facility. The prior upgrade to the facility was in 1999. The condition and evaluation assessment will include all major components such as the building and aeration basins; including equipment replacement needs. Alaska Pollution Discharge Elimination System (APDES) permitting requirements will also be considered during this assessment. The City of Kodiak has received the Alaska Department of Environmental Conservation (ADEC) preliminary draft APDES permit. This new regulation of compliance is expected to require upgrades to our facility which we will factor in our condition and evaluation assessment.

The City of Kodiak requests federal funding in the amount of \$19,000,000 to assess, design and construct this WWTP project that will help support the wastewater needs of the community for the next twenty years.

**5. Shelikof Street \$1,950,000**

In 2009, the City identified the need for pedestrian improvements from Pier II to downtown Kodiak as the preferred pedestrian route for cruise ship passengers to safely walk the street into the town center and to improve facilities for local residents, workers, and businesses that use the pier, street, and access to the City's adjacent 250 slip boat harbor.

The first phase of the project, construction of an ADA accessible sidewalk, new retaining walls, improved lighting and parking, and utility work was completed in 2013. The second

phase of the project was completed in January 2017. This phase covered geotechnical investigation, design, permitting, mapping, preparation for permitting through the Army Corps of Engineers, and 95% completion of the design to accommodate a 30 space bulkhead parking area on the south side of Shelikof Street adjacent to St. Paul Harbor.

The net increase in parking will benefit harbor users and retail businesses along Shelikof Street. It will provide improved and safer pedestrian access from Marine Way to the fish processors in the immediate area. The task for this phase will be to complete construction of the bulkhead parking area, including curb and gutter, paving, lighting, and utility relocates.

The City of Kodiak requests federal funding assistance for the final construction of this project, including administration, in the amount of \$1,950,000 to enhance pedestrian and vehicle safety.

### **FFY 2019 City of Kodiak Supported Federal Issues:**

#### **1. EPA’s “Waters of the U.S.” Rule**

The “Waters of the United States” rule promulgated during the Obama Administration would expand Federal permitting and other requirements to many waters currently regulated by State and local governments. The Trump Administration issued a proposed rulemaking on February 14 to replace the existing rule. The proposed rule seeks to draw a bright line test between tributaries (which would be subject to the Clean Water Act) and ditches (which would be exempt). There nonetheless continues to be ambiguity about whether the rule would apply to ditches, which were former tributaries, or have seasonal flow due to snowmelts or heavy rains. There is also concern about storm water and waste water systems in low-lying areas. The City of Kodiak supports the effort to further clarify the WOTUS rule to remove drainage ditches and local government infrastructure from the scope of the Clean Water Act 402 authority. We urge the Alaska Congressional Delegation to continue to monitor the situation and to communicate to the EPA and the Army Corps of Engineers their support for a clear and unambiguous rule that exempts drainage ditches and community water infrastructure from the scope of the definition.

#### **2. Pink Salmon Disaster Assistance**

The City of Kodiak remains concerned over the delay in the final approval of the 2016 Gulf of Alaska Pink Salmon Disaster Assistance grant. The 2016 pink salmon season was a total fishery failure, causing significant financial hardship for many fishing families in the Kodiak region and elsewhere in Alaska’s commercial salmon communities. The State of Alaska submitted a proposed spending plan to the Department of Commerce in December, and it has now been three months. The City urges the Alaska Congressional Delegation to press the Secretary of Commerce to finalize the approval of the grant. Additionally, the City has been informed that the Congress may soon take up a \$13.6 billion Disaster Assistance Supple-

mental. The City urges the Alaska Delegation to seek \$150 million for Federal Fishery Disaster Assistance, the amount proposed by the House of Representatives in January. Kodiak experienced another fishery failure in 2018 when the Pacific cod stocks crashed due to unusually warm ocean temperatures in the Gulf of Alaska. There is a federal fishery disaster declaration application filed by the State of Alaska that is pending before the Secretary of Commerce. It is critical that the Disaster Assistance Supplemental include sufficient funds to cover the 2018 Gulf of Alaska Pacific Cod Disaster.

CITY OF KODIAK



MAYOR

ATTEST:



CITY CLERK

Adopted: March 14, 2019

